## ILLINOIS POLLUTION CONTROL BOARD

 January 18, 2012ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

Complainant,
V.

THAD SHAFER,
Respondent.

REPORT OF THE PROCEEDINGS held in the above-entitled cause before Hearing Officer Carol Webb, taken by Debra M. Musielak, $C S R, R D R, C R R$, for the state of Illinois, at the Cumberland County Courthouse, Courthouse Square, Toledo, Illinois, on the 21 st day of March, 2012, commencing at the hour of 10:00 a.m.
$A P P E A R A N C S$

Ms. Carol Webb, Hearing Officer Michelle Ryan, Special Assistant Attorney General Thad Shafer, Respondent

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HEARING OFFICER: Good morning. My name is Carol Webb. This is the hearing for AC 11-28, IEPA $v$. Thad Shafer. It's March 21st and we are beginning at 10:00. I'll note for the record that there are no members of the public present. At issue in this case is IEP's allegation that Respondent violated sections $21(\mathrm{p})(1)$ and (p) (7) of the Environmental Protection Act at a site located at 984 US Route 40 in Jewett, Cumberland County.

The Pollution Control Board members will make the final decision in this case. My purpose is to conduct the hearing in a neutral and orderly manner so we have a clear record of the proceedings. This hearing was noticed pursuant to the act and the Board's rules and will be conducted pursuant to sections 101.600 through 101.632 of the Board's procedural rules. At this time I'll ask the parties to please make their appearances on the record.

MS. RYAN: Michelle Ryan, Special Assistant Attorney General for the Illinois Environmental Protection Agency.

MR. SHAFER: Thad Shafer, Defendant.
HEARING OFFICER: And you are here representing yourself, is that correct, Mr. Shafer?

MR. SHAFER: Yes, that is correct.

MS. RYAN: I have my formal appearance, too, I'm sorry.

HEARING OFFICER: Are there any preliminary matters to discuss?

MR. SHAFER: I do.
HEARING OFFICER: Preliminary? Okay.
MR. SHAFER: Yes, I do. I just got this notice of filing of the Illinois Pollution Control Board on August 18. In their own writing on their own order it says that the Board accepts this petition and directs the hearing officer to proceed expediently to hearing. The hearing officer will be -- give the parties at least 21 days' written notice of the hearing. I received nothing on this hearing. I called her yesterday to make sure this was still on.

HEARING OFFICER: Well, Mr. Shafer, you were present at the phone conference where we set up the hearing, correct?

MR. SHAFER: Yes, at 9:30, on the phone. HEARING OFFICER: I'm quite certain that our clerk's office mailed a copy to you. You have a copy there?

MS. RYAN: I have my copy.
HEARING OFFICER: Uh-huh. So I don't know what to say other than the fact that $I$ apologize if you
did not receive it.
MR. SHAFER: I did not receive it.
HEARING OFFICER: I really wish you had contacted me because I would have made sure it was re-sent to you. But because you were present when the meeting -- hearing was set, I think you did have notice, and obviously you are here, so it seems to have worked out.

MR. SHAFER: All right.
HEARING OFFICER: Ms. Ryan, would you like to make any opening statement?

MS. RYAN: Yes. We believe that the evidence today will show that on April 7th, 2011 open dumping resulting in litter and the deposition of construction or demolition debris occurred at a property known as the Jewett Shafer property near Jewett in Cumberland County, Illinois, and that there are no defenses to this behavior.

HEARING OFFICER: Mr. Shafer, would you care to make an opening statement? You do not have to.

MR. SHAFER: I'll pass.
HEARING OFFICER: Okay. Ms. Ryan, you may call your witness.

MS. RYAN: We call Dustin Burger.
HEARING OFFICER: Mr. Burger, would you
have a seat up here, please?
DUSTIN BURGER
of lawful age, being first duly sworn to tell the truth, the whole truth and nothing but the truth, says as follows:

DIRECT EXAMINATION
BY MS. RYAN:
Q. Can you state and spell your last name for the court reporter?
A. My name is Dustin Burger and the last name is $B-u-r-g-e-r$.
Q. What is your job?
A. I am a field inspector for the Illinois Environmental Protection Agency.
Q. What office do you work out of?
A. I'm in the Champaign regional office.
Q. How long have you been an inspector for the Environmental Protection Agency?
A. Since 1991.
Q. What are your duties as a field inspector?
A. My duties include inspecting facilities for hazardous waste and solid waste compliance. This would include industries, landfills, transfer stations and open dumps.
Q. Approximately how many inspections have you
conducted since 1991?
A. Over 2000.
Q. What's your educational background?
A. I have a bachelor's of science degree from the University of Illinois in the teaching of secondary education with a specialty in science. I was a science teacher.
Q. Do you have any other training besides that education?
A. Yes. I have had on-the-job training with the Illinois EPA for solid waste enforcement. I've had USEPA training in hazardous waste inspections, including building cases, USEPA basic criminal environmental training and advanced environmental training, sampling for hazardous materials, air monitoring, and many others.
Q. Are you familiar with the facility located at 984 US Route 40 near Jewett known as the Jewett Shafer property.
A. Yes, I am.
Q. And can you tell us other than the address I just gave you more specifically where that's located?
A. Sure. It's a couple miles west of Jewett, Illinois. And the property is just off -- at least the residence is just off Illinois US Route 40. There's a house there and a trailer, but the dump site that we're

and describe what's shown in the photographs?
A. Sure. These photographs were taken on the edge of a clearing near a tree line, and the first two photos are two different photos taken of a pile of household waste that was located on the edge of the field. It includes plastic bags, plastic, cardboard, cans, some lumber, some carpet, a little bit of roofing material, and other common items that you could find from household trash.
Q. Okay. Then photograph number 3?
A. Oh, yes. The second photograph is -- wasn't near the main pile, but it included some scattered waste and debris, including some plastic, some cans, and other little minor, like, soda bottles and other smaller bits of waste.
Q. And just to clarify, I referred to photograph number 3 and you said the second photograph. The second page?
A. Yes. I'm sorry. The first two photographs are the same pile.
Q. Right. Do these photographs accurately depict what you saw at the property on that day?
A. Yes, they do.
Q. Do any of these photographs show anything that you would describe as construction or demolition debris?
A. Yes.
Q. And which ones are those?
A. The first two, particularly the second one, shows the wood, the carpeting, and a little bit of roofing material that was still in the pile.
Q. When was this report generated?
A. I'm not sure of the exact date, but it was within 10 days of the inspection.
Q. Does Illinois EPA keep these reports in the regular course of its business?
A. Yes, it does.
Q. Is it the regular course of Illinois EPA business to make such records at or reasonably after the event reflected thereon?
A. Yes.

MS. RYAN: I have nothing further at this
time.

HEARING OFFICER: Okay. Mr. Shafer, would
you like to cross-examine the witness?
MR. SHAFER: Yes.
CROSS-EXAMINATION
BY MR. SHAFER:
Q. When was the first time you was on my property?
A. I don't remember the exact date. It was in 2010.
Q. September 29th, 2010?
A. I would need to check the records at that time, but, yes, that sounds -- September 29 th, I believe that was the first time.
Q. And why did you go there?
A. I was there in response to a complaint that was actually in Jewett that somebody had knocked down and burned a trailer in the town. After that the -- when I interviewed the person involved with that incident, they stated that they had taken this leftover burned material out to your property. Although the person actually said it was owned by Linda Shafer at the time.
Q. Who is Linda Shafer?
A. I have no clue. That's what the person -Will? I don't recall the person's name, but that's what the -- the person who actually burned the building down said he took the material to his aunt's property, which was yours.
Q. In all of your experience as an EPA officer, when you go on somebody's property, do you find out who actually owns that property?
A. In general, if we don't know who owns the property, yes, but the person I talked to didn't have any particular reason to lie, so $I$ trusted him.
Q. Why would -- is it EPA's policy -- I mean, you
can go anywhere you want without a search warrant?
A. No. We can inspect a property pursuant to section 4 of the act.
Q. So if Illinois or the state Police or $F B I$, even the U.S. Constitution says you got to have a search warrant to search persons or property, you was on my property four times and never had a search warrant. This is the first time $I$ met you.
A. That's correct.
Q. And so some -- somebody that you was investigating in Jewett brings you over to my property and you just keep coming back, take pictures, use them against me in court without a search warrant or anything, without any law agency at all with you?
A. Actually, the first time $I$ was there, $I$ was with a conservation police officer, Officer Phillips.
Q. And my understanding you gave this Will Matthews a citation for littering or burning, according to your reports, narratives?
A. Yes. CPO Phillips cited Will Matthews for open dumping while we were there.
Q. So why didn't you arrest him for hauling his debris on my property?
A. That was part of the case against him.
Q. Your own words with the Illinois Pollution

Control Board on August 18th says, "As required the Agency served an administration citation on Thad Shafer within," quotes -- and then there's a quotation -- "60 days after the date of the observed violation." That's not true, is it?
A. I don't understand your question.
Q. Well, you filed the citation -- well, most of your court papers, everything I've received says July 7th -- or June 7th. Actually, you filed it on June 2nd. I guess I signed it on June 3rd. But on all of your court papers it says -- on every one of them, "On June 7th, 2011, the Illinois Environmental Protection Agency timely filed an administrative citation against Thad and Linda Shafer." Actually, June 7th is 61 days. That's not within your 60 days, but you can't even go by the 60 days that you say in your own orders because your first observed alleged violation of this happened on September 29th. That's over eight months later that I received a citation.

On your second inspection on December 30th, that's over five months before $I$ received a citation.

HEARING OFFICER: Mr. Shafer, do you have any questions for the witness? Because you will have an opportunity to present your testimony and your defense. Do you have any questions of fact for this witness? Keep
in mind he's not required to interpret the law, just factual questions as to what -- you know, what he may have done that's relevant to your case.

MR. SHAFER: All right.
Q. (By Mr. Shafer) On your second inspection on December 30th, do you recall what the weather was like?
A. No, I do not. It's usually in the first part of my inspection.
Q. But on December 30th vegetation was dead, correct?
A. Yes, it would have been.
Q. When I got -- how long do you usually -- when you send the corrective warning to clean something up, how long do you usually give a party to abide by your order?
A. It depends. It's usually -- depends on how big the site is. It's normally 60 days. Sometimes it goes longer.
Q. Do you call my site large?
A. No, I do not.
Q. In your first report you called it 20 yards, correct?
A. I don't recall.
Q. On the one that Michelle Ryan just gave me on your second inspection you called it 40 yards. You had a
picture of some paper blowing around. In wintertime is the ground frozen?
A. Sometimes.
Q. Is it real wet, muddy, couldn't clean it up if you tried?
A. Sometimes it is.
Q. But you do state your first inspection was on September 29th?
A. Of 2010?
Q. 2010 .
A. Yes.
Q. Two hundred forty-six days before a citation is issued?
A. From the first inspection, yes.
Q. Nowhere close to the 60 days required?
A. It was within 60 days of the last inspection.
Q. But that's not what this states. "As required, the agency served an administrative citation on Thad Shafer within 60 days after the date of the observed violation." The first observed violation is September 29th. Correct?
A. That was the first day $I$ was there. HEARING OFFICER: Mr. Shafer, I think the subject of this hearing is only the April 7th inspection. Is that correct?

MS. RYAN: That's correct.

HEARING OFFICER: So I'm just trying to streamline you a little more. I don't want you to get too far off a tangent. So $I$ think that's the inspection that we're here to discuss today.

MR. SHAFER: But that's not the case, though. I mean, his first observed violation of this was September 29th.

MS. RYAN: But we didn't cite you for that. We cited you for April 7th, 2011.

HEARING OFFICER: So is your question why didn't they give you a citation for the first time?

MR. SHAFER: Yes.

HEARING OFFICER: Okay.

THE WITNESS: That's easy to answer. We don't always like being the bad guys to start off with. We always try to give somebody a chance to clean the site up first before we go to the administrative citation process. That's why you got a warning letter first before we ever --
Q. Do you recall what date that was?
A. The warning letter?
Q. Yes.
A. No, I do not.
Q. January 19th, 2011?
A. I don't know offhand. I'd have to see the documents.
Q. So 60 days after that would have been March -middle of March?
A. Yes.
Q. And then you come back on April 7 th and inspect, and then on June 2 nd -- most of your things say June 7th, which would have been 61 days. Even on that it would have been over your 60 days. Did will Matthews say that I gave him permission to dump that on me?
A. No, he did not.
Q. Who did Will Matthews say owned that property?
A. He said it was his aunt, Linda Shafer. And I don't know who she is.
Q. What if I told you that a Linda Shafer did not exist?
A. I don't know why he said that.
Q. So if he's lying to you, you could arrest him for obstruction of justice or something like that?
A. I don't know. I'm not a police officer.
Q. I had to file an amended petition because there was -- they said there was some things wrong with my first one. You recall that? Or do you know anything about that?
A. No. I'm not the attorney on the case.
Q. Came from the Illinois Pollution Control Board. I didn't know if you was seeing it.
A. We're separate from them.
Q. Your understanding, how long do you think that alleged burn pile was there?
A. I don't know. It looks like some of the waste that was out there was recent, and it looked like some of the material that was kind of either blown or back in the woods was older. I don't know how long it had been there.
Q. Do you know I've only owned that property two or three years?
A. No, I did not know that.
Q. And that pile of steel that was there has been there 75,80 years or longer. Is it your understanding that every farm in the country has a burn pile?
A. No, not every farm.
Q. They don't?
A. No.
Q. In your orders you said that I had to stop burning. How can $I$ not burn on my farm when the whole town of Jewett right by the Post Office has a burn order that you can't burn after 6 p.m., your trash?
A. I don't know your local ordinances.
Q. So if Will Matthews dumped carpet and paneling,
in your report -- let me back up. In your report you say that he burned a trailer in Jewett and dumped the debris on my place?
A. That's correct.
Q. Carpet and paneling would have been burned at his place. I mean, there was no ash, nothing that was burnt at my place, correct?
A. I don't know if anything was burned at your location or not. I don't believe I cited you for that.
Q. In your narrative you did. You have it in your narrative.

HEARING OFFICER: I don't think you're being charged with open burning in this case. Is that correct?

MS. RYAN: That's correct.
MR. SHAFER: That's part of the point.
HEARING OFFICER: But you're not being charged with it.

MR. SHAFER: Well, I thought it was part of the --

HEARING OFFICER: No, sir, not open burning.
Q. (By Mr. Shafer) On the corrective action, he did say that $I$ must stop all burning. How can $I$ be charged with running a landfill without a permit --

MS. RYAN: Objection. That's not the charge in the citation.

HEARING OFFICER: That's a legal question. So, again, I mean, that's not a question --

MR. SHAFER: It's in his -- it's in his checklist. I mean, he charged me with running a landfill without a permit.

HEARING OFFICER: What's your question? I mean, again, Mr. Shafer, you'll have an opportunity to present your entire defense, but do you have any questions that he'd be able to answer about the inspection?

MR. SHAFER: No. I guess just that the first inspection was on September $29 t h$, and he's already stated that.

HEARING OFFICER: Okay.
MR. SHAFER: So I guess that's it. I think I know what --

REDIRECT EXAMINATION
BY MS. RYAN :
Q. Mr. Burger, when you went to Mr. Shafer's property, was there anything indicating that the property -- that restricted your access to the property? Gate, fence, signage, anything like that?
A. No.
Q. How do you make your estimate of the amount of waste at an open dump site?
A. I look at it and kind of judge about how many dumpsters would the waste there fill, how many 20 -yard dumpsters.
Q. In your experience since 1991, are you super accurate with that estimate or is that --
A. No, not at all.
Q. Mr. Burger, you didn't cite Mr. Shafer with respect to a pile of steel back in April 2nd, 2011?
A. No.
Q. You didn't cite him with anything relating to what was happening in 2010, is that correct?
A. No.
Q. The only subject matter of this citation is the material you saw at his site on April 7th, 2011?
A. That's correct.
Q. Okay. I'm going to show you what I've marked for identification as Exhibit 2, and ask you if you recognize this document?
A. Yes, I do.
Q. What is it?
A. It's an Open Dump Administrative Citation Warning Notice.
Q. Is that a fair, accurate and complete copy of
the administrative warning notice you sent to Mr. Shafer?
A. It's the letter itself. Doesn't include the inspection report.
Q. Normally this would be included with the inspection report in the package?
A. That's true.
Q. The inspection report that's referred to in here, I assume, December 30th, 2010?
A. Yes.
Q. So this is a complete copy of the letter you sent him along with that inspection report?
A. That's correct.
Q. Fair enough. And can you explain why you sent this warning notice?
A. Yes. The previous two times I had been to the site I was working with Will Matthews in order to clean up the debris that he had dumped at the site previously, and I had received a call from will saying that he got rid of all of his material there, but there was still waste left at the site that wasn't his. So I had to go back to the property and, sure enough, after he had removed all of the remains of his trailer, a little bit was still there. But most of the material he had dumped had been removed. There was more material, more waste under what he had dumped there, which was more household
waste rather than remains at the trailer.
Q. Had you observed that household waste on previous inspections?
A. No. The previous inspection the vegetation was in full bloom behind the actual pile, and all of will's material was covering most of this stuff that was left.
Q. On page 1 of this warning notice, I notice hash mark one says, "Immediately cease all open dumping and open burning." Why did you include that instruction in this warning list?
A. Because I didn't want the waste that was still at the site to be burned.
Q. And you appear to have given Mr. Shafer until March 15 th to remove all the waste?
A. That's correct.
Q. Is that why you did not return to the site until after March 5 th to do a reinspection to evaluate whether or not he complied with that deadline given him?
A. That's correct.

MS. RYAN: That's all I have. I would like to move my two exhibits into evidence, though, before I forget.

HEARING OFFICER: Exhibits 1 and 2 are admitted into evidence.

Mr. Shafer, do you have any final factual
questions for this witness, or is it okay if he steps down? It would then be your opportunity to --

MR. SHAFER: Yeah, I've got one.
RECROSS-EXAMINATION
BY MR. SHAFER:
Q. The four times you was at my house did you ever talk to me?
A. No. I knocked on your door and nobody answered.
Q. What was your understanding of my occupation?
A. I think you told me later that you worked for the railroad.
Q. I talked to you on the phone?
A. I don't remember how $I$ found that out. I don't remember if you had called or had written.
Q. I don't think I've ever talked to you.
A. I don't remember.
Q. If somebody had dumped something on me -withdraw the question. I'm done.

HEARING OFFICER: Miss Ryan, any -MS. RYAN: No, thank you.

HEARING OFFICER: Okay. Thank you, Mr.
Burger. Do you have anything further that you would like to present for your case?

MS. RYAN: I do not. Thank you.

HEARING OFFICER: Okay. Mr. Shafer, you may take the witness stand.

THAD SHAFER
of lawful age, being first duly sworn to tell the truth, the whole truth and nothing but the truth, says as follows:

HEARING OFFICER: You may just go ahead and speak. Do you need your notes?

MR. SHAFER: NO, I don't think so. I pretty well know what's on them. The Illinois Pollution Control Board said they had 60 days of the observed violation. The observed violation was September 29th, 2011. I would certainly think Mr. Burger or Nichelle Ryan or somebody would have contacted me immediately on what was going on. You can't clean up a burn pile that's been there for 80 years in wintertime. It takes a backhoe. And I have cleaned it all up. I've only owned that property a couple, three years.

I don't know how the U.S. Constitution and your State Police and your FBI -- everyone has to have a search warrant to search any property or persons, and he's been at my place four times without any warrant. I'm not running an open dump. That's it.

HEARING OFFICER: Ms. Ryan, do you have any questions for Mr. Shafer?

MS. RYAN: No, thank you.
HEARING OFFICER: Okay. Do you have anything else you want to present, Mr. Shafer?

MR. SHAFER: I don't think so.
HEARING OFFICER: Okay. We'll go off the record for a moment and discuss the briefing schedule.
(Off-the-record discussion held.)
HEARING OFFICER: The transcript is due on April 2nd and will be posted on the Board's website. The public comment deadline is April 4th. Any public comment must be filed in accordance with section 101.628 of the Board's procedural rules. The Complainant's brief is due by April 16th, and Respondent's brief will be due by May 2nd. The mailbox rule will apply.

Ms. Ryan, would you care to make any closing argument?

MS. RYAN: No, thank you. I'll reserve that for my brief.

HEARING OFFICER: Mr. Shafer, would you
like to make any closing argument?
MR. SHAFER: No.
HEARING OFFICER: Okay. At this time I will conclude the proceedings. We stand adjourned. I thank you all for your participation.

HEARING ADJOURNED AT 10:25 A.M.

I, Debra M. Musielak, Registered Diplomate Reporter, Certified Shorthand Reporter within and for the States of Illinois and Missouri, DO HEREBY CERTIFY that I was present at the hearing on the date and at the place aforementioned and that the aforesaid proceedings were had as appears herein, and that this is a true and accurate record of said proceedings.

IN WITNESS WHEREOF, I have hereunto subscribed my name this 26 th day of March, 2012.

Delmar OMnseleds Debra M. Musielak IL CSR \#084-001684

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